

## UNITED STATES HISTORY

## SECTION II

Total Time—90 minutes

## Question 1 (Document-Based Question)

Suggested reading period: 15 minutes

Suggested writing period: 40 minutes

**Directions:** Question 1 is based on the accompanying documents. The documents have been edited for the purpose of this exercise. You are advised to spend 15 minutes reading and planning and 40 minutes writing your answer.

In your response you should do the following.

- State a relevant thesis that directly addresses all parts of the question.
- Support the thesis or a relevant argument with evidence from all, or all but one, of the documents.
- Incorporate analysis of all, or all but one, of the documents into your argument.
- Focus your analysis of each document on at least one of the following: intended audience, purpose, historical context, and/or point of view.
- Support your argument with analysis of historical examples outside the documents.
- Connect historical phenomena relevant to your argument to broader events or processes.
- Synthesize the elements above into a persuasive essay that extends your argument, connects it to a different historical context, or accounts for contradictory evidence on the topic.

1. When World War I broke out, the United States declared its policy of neutrality. To what extent did the United States follow a policy of neutrality between 1914 and 1917?

Use the documents and your knowledge of the era to construct your response.

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## Document 1

Source: President Woodrow Wilson, message to Congress (August 19, 1914)

The effect of the war upon the United States will depend upon what American citizens say and do. Every man who really loves America will act and speak in the true spirit of neutrality, which is the spirit of impartiality and fairness and friendliness to all concerned.

The people of the United States are drawn from many nations, and chiefly from the nations now at war. It is natural and inevitable that there should be the utmost variety of sympathy and desire among them with regard to the issues and circumstances of the conflict.

Such divisions amongst us would be fatal to our peace of mind and might seriously stand in the way of the proper performance of our duty as the one great nation at peace, the one people holding itself ready to play a part of impartial mediation and speak the counsels of peace and accommodation, not as a partisan, but as a friend.

## Document 2

Source: Hugo Munsterberg, Harvard University professor, letter to Woodrow Wilson (November 19, 1914)

Dear Mr. President:

[I] ask your permission to enter into some detail with regard to the neutrality question. But let me assure you beforehand that I interpret your inquiry as referring exclusively to the views which are expressed to me by American citizens who sympathize with the German cause or who are disturbed by the vehement hostility to Germany on the part of the American press. My remarks refer in no way to the views of official Germany...

First, all cables sent by and received by wire pass uncensored, while all wireless news is censored. This reacts against Germany, because England sends all her news by cable, whereas Germany alone uses the wireless...

Second, the policy of the administration with regard to the holding up, detaining and searching of Germans and Austrians from neutral and American vessels is a reversal of the American policy established in 1812. It has excited no end of bitterness.

Third, the United States permitted the violation by England of the Hague Convention and international law in connection with conditional and unconditional contraband.... [O]n former occasions the United States has taken a spirited stand against one-sided interpretations of international agreements. The United States, moreover, [previously] insisted that conditional contraband can be sent in neutral or in American [ships] even to belligerent nations, provided it was not consigned to the government, the military or naval authorities... By permitting this new interpretation the United States practically supports the starving out policy of the Allies [and seriously handicapping] Germany and Austria in their fight for existence...

Many of the complaints refer more to the unfriendly spirit than to the actual violation of the law. Here above all belongs the unlimited sale of ammunition to the belligerents....

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## Document 3

Source: Robert Lansing, *War Memoirs* (1935)

The author was acting secretary of state during the period described below.

The British authorities...proceeded with their policy [of blockading American ships headed for mainland Europe] regardless of protests and complaints. Neutral ships were intercepted and, without being boarded or examined at sea, sent to a British port, where their cargoes were examined after delays, which not infrequently lasted for weeks. Even a vessel which was finally permitted to proceed on her voyage was often detained so long a time that the profits to the owners or charterers were eaten up by the additional expenses of lying in port and by the loss of the use of the vessels during the period of detention.

## Document 4

Source: Secretary of State William Jennings Bryan, letter to the Chairman of the Senate Committee on Foreign Relations (January 20, 1915)

Dear Mr. Stone:

I have received your letter...referring to frequent complaints or charges made...that this Government has shown partiality to Great Britain, France, and Russia against Germany and Austria during the present war.... I will take them up...

- (1) Freedom of communication by submarine cables versus censored communication by wireless.

The reason that wireless messages and cable messages require different treatment by a neutral government is as follows: Communications by wireless can not be interrupted by a belligerent. With a submarine cable it is otherwise. The possibility of cutting the cable exists... Since a cable is subject to hostile attack, the responsibility falls upon the belligerent and not upon the neutral to prevent cable communication.

A more important reason, however, at least from the point of view of a neutral government is that messages sent out from a wireless station in neutral territory may be received by belligerent warships on the high seas. If these messages...direct the movements of warships...the neutral territory becomes a base of naval operations, to permit which would be essentially unneutral.

- (4) Submission without protest to British violations of the rules regarding absolute and conditional contraband as laid down in the Hague conventions, the Declaration of London, and international law.

There is no Hague convention which deals with absolute or conditional contraband, and, as the Declaration of London is not in force, the rules of international law only apply. As to the articles to be regarded as contraband, there is no general agreement between nations...

The United States has made earnest representations to Great Britain in regard to the seizure and detention by the British authorities of all American ships.... It will be recalled, however, that American courts have established various rules bearing on these matters.

- (9) The United States has not interfered with the sale to Great Britain and her allies of arms, ammunition, horses, uniforms, and other munitions of war, although such sales prolong the conflict.

There is no power in the Executive to prevent the sale of ammunition to the belligerents.

The duty of a neutral to restrict trade in munitions of war has never been imposed by international law...

- (20) General unfriendly attitude of Government toward Germany and Austria. If any American citizens, partisans of Germany and Austria-Hungary, feel that this administration is acting in a way injurious to the cause of those countries, this feeling results from the fact that on the high seas the German and Austro-Hungarian naval power is thus far inferior to the British. It is the business of a belligerent operating on the high seas, not the duty of a neutral, to prevent contraband from reaching an enemy....

I am [etc.]

W.J. Bryan

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## Document 5

Source: *New York Times*, notice (May 1, 1915)

NOTICE!

TRAVELLERS intending to embark on the Atlantic voyage are reminded that a state of war exists between Germany and her allies; that the zone of her waters includes the waters adjacent to the British Isles; that, in accordance with formal notice given by the Imperial German Government, vessels flying the flag of Great Britain, or of any of her allies, are liable to destruction in those waters and that travellers sailing in the war zone on ships of Great Britain or her allies do so at their own risk.

IMPERIAL GERMAN EMBASSY

## Document 6

Source: Report from the American Customs Inspector in New York (1915)

Q: Did the *Lusitania* have on board on said trip 5400 cases of ammunition? If so, to whom were they consigned?

A: The *Lusitania* had on board, on said trip, 5468 cases of ammunition. The Remington Arms-Union Metallic Cartridge Co. shipped 4200 cases of metallic cartridges, consigned to the Remington Arms Co., London, of which the ultimate consignee was the British Government. G. W. Sheldon & Co. shipped three lots of fuses of 6 cases each, and 1250 cases of shrapnel, consigned to the Deputy Director of Ammunition Stores, Woolwich, England.

## Document 7

Source: Woodrow Wilson, speech to Congress (March 24, 1916)

...I have deemed it my duty, therefore, to say to the Imperial German Government, that if it is still its purpose to prosecute relentless and indiscriminate warfare against vessels of commerce by the use of submarines, notwithstanding the now demonstrated impossibility of conducting that warfare in accordance with what the Government of the United States must consider the sacred and indisputable rules of international law and the universally recognized dictates of humanity, the Government of the United States is at last forced to the conclusion that there is but one course it can pursue; and that unless the Imperial German Government should now immediately declare and effect an abandonment of its present methods of warfare against passenger and freight carrying vessels, this Government can have no choice but to sever diplomatic relations with the Government of the German Empire altogether.

This decision I have arrived at with the keenest regret; the possibility of the action contemplated I am sure all thoughtful Americans will look forward to with unaffected reluctance. But we cannot forget that we are in some sort and by the force of circumstances the responsible spokesmen of the rights of humanity, and that we cannot remain silent while those rights seem in process of being swept utterly away in the maelstrom of this terrible war. We owe it to a due regard to our own rights as a nation, to our sense of duty as a representative of the rights of neutrals the world over, and to a just conception of the rights of mankind to take this stand now with the utmost solemnity and firmness...

Good